# **GREAT LAKES FISH HEALTH COMMITTEE**

2011 Winter Meeting Ann Arbor, Michigan February 2-3, 2011

Minutes (with attachments)

Submitted By:

Christina Haska Great Lakes Fishery Commission

The data, results, and discussion herein are considered provisional; permission to cite the contents of this report must be requested from the authors or their agency.

GREAT LAKES FISHERY COMMISSION 2100 Commonwealth Blvd, Suite 100 Ann Arbor, Michigan 48105 Great Lakes Fish Health Committee

# **Table of Contents**

List of Attendees	3
Meeting Agenda	4
Minutes	5
Welcome and Committee Business	5
Approval of Meeting Minutes	5
CLC/GLFC Update	5
Model Program Revisions	5
Overall Issues	5
Fish Diseases	5
Emerging Pathogens	6, 10
Emergency Pathogen Management	6
Restricted Pathogen Management	7
Releasing Fish	7
Inspections and Testing	7
Classification of Hatcheries	8
Risk Assessment	
Agency Concerns	6, 9
Agency Updates	6, 8
Selection of New Vice-Chair	9
Fish Health Committee Roster	9
Review of Fish Health Pre-proposals	9
Webinar and Meeting Arrangements	9
Appendices	11
Gannt Chart	12
Model Program	13
Risk Assessment	28

# **List of Attendees**

John Coll U.S. Fish and Wildlife Service, Pennsylvania

John Dettmers Great Lakes Fishery Commission

Christina Haska Great Lakes Fishery Commission

**Dave Insley** Ohio Department of Natural Resources

Roy Johannes Minnesota Department of Natural Resources

Sue Marcquenski Wisconsin Department of Natural Resources

Dave Meuninck Indiana Department of Natural Resources

Andy Noyes New York State Department of Environmental Conservation

**Ken Phillips** U.S. Fish and Wildlife Service- Wisconsin

Ling Shen Minnesota Department of Natural Resources

Gary Whelan Michigan Department of Natural Resources

Greg Wright Chippewa- Ottawa Resource Authority

Coja Yamashita Pennsylvania Fish and Boat Commission

# **Great Lakes Fish Health Committee Meeting Draft Agenda**

# February 2-3, 2011

# Weber's Inn, 3050 Jackson Ave., Ann Arbor, MI 48103 (734) 769-2500

# Wednesday, February 2

8:00 am	Welcome—Beth Wright
8:15 am	Approval of Meeting Minutes—Beth Wright
8:30 am	CLC/GLFC Update—John Dettmers
9:00-10:15 am	Model Program (I): Discuss/Work on Issues —John Dettmers
10:15-10:30 am	Break
10:30am-12:00 noon	Model Program (II): Discuss/Work on Issues—John Dettmers
12:00 noon-1:30 pm	Lunch (on own)
1:30 pm-2:00 pm	Agency Updates (5-10 minutes each) - All
2:00 pm-3:30 pm	Model Program (III): Discuss/Work on Issues—John Dettmers
3:30 pm-3:45 pm	Break
3:45 pm-5:00 pm	Model Program (IV): Discuss/Work on Issues—John Dettmers
5:00 pm- 5:30 pm	Agency Updates (5-10 minutes each) - All
A alta como Samalo	a Davi

# **Adjourn for the Day**

# Great Lakes Fish Health Committee Meeting Draft Agenda February 2-3, 2011

# Thursday, February 3

	-
8:00 am-10:00 am	Model Program (V): Discuss/Work on Issues—John Dettmers
10:00 am-10:15 am	Break
10:15 am-11:30 am	Model Program (VI): Discuss/Work on Remaining Issues—John Dettmers
11:30 am-1:00 pm	Lunch (on own)
1:00 pm- 3:00 pm	Model Program (VII): Discuss/Work on Remaining Issues—John Dettmers
3:00 pm- 3:15 pm	Break
3:15 pm-3:45 pm	Selection of new GLFHC vice-chair
3:45 pm – 5:00 pm	Risk Assessment Discussion
5:00 pm-5:30 pm	Meeting Wrap-up (review action items, next meeting details)
Adjourn	

#### **Day 1: 2 February 2011**

# 1. Welcome and Committee Business (K. Phillips)

Beth Wright has a new position with OMNR and can no longer be chair. Therefore, Ken is the new chair starting at this meeting and Ontario will have mixed representation on the committee.

## 2. Approval of Meeting Minutes (K. Phillips)

The minutes from the August 2010 meeting were approved by the committee.

# 3. CLC/GLFC Update (J. Dettmers)

The CLC has charged the committee with providing them a completed Model Program draft by October 2011. To accomplish this, a Gantt chart was created to outline when specific tasks should be done (see Appendix 1).

The EPA/SOLEC are creating indicators of pathogens for fish health. The committee may be sought for thoughts and feedback on their activities.

## 4. Model Program - Overall Issues (All)

The following edits reached consensus:

- Line 31: the text was changed to indicate that this document will not go hand-in-hand with the NAAHP.
- Line 54-55: this document is to guide whether or not to move fish which could have pathogens. As it is written here, it's too vague. Edits were made to reflect this.
- The definition for 'quarantine facility' was approved.
- A definition for 'wild broodstock population' was approved.
- A definition for 'secure water supply' was approved.
- The change to 'restricted fish pathogen' was approved.

The following edits will be addressed at a later time:

- OIE-specifics should be given for 'quarantine facility' at some point in the document.
- Determine if a definition for 'fish health inspection' is needed once that section is edited.

#### 5. Model Program Edits: Fish Diseases (All)

The following edits reached consensus:

- Specify which VHS strains are Emergency pathogens.
- Include Asian tapeworm on the Emergency list.
- Include Lymphosarcoma on the Restricted list.

The following edits will be addressed at a later time:

- Sue will create a table showing which fish species are susceptible to which pathogens.
- Create criteria for moving a pathogen from the Emergency list to the Restricted list.

#### 6. Model Program Edits: Emerging Pathogens (All)

The following edits reached consensus:

A new definition and guidelines were created.

The following edits will be addressed at a later time:

• There needs to be clear guidance on the difference between Restricted and Emerging pathogens. Specifically, the management actions will need to be different to distinguish between the two. This will be gone into further depth in the Management section.

# 7. Agency Concerns I (L. Shen)

An EPA lab is using bacterial counts of discharge water as a parameter to make sure the effluent is being correctly treated. This numbers, however, fluctuate and they would like to use a different parameter (e.g., UV light level, ozone). The committee was asked for suggestions.

Chlorination is not an option because the water would then need to be de-chlorinated before discharging to the lake.

The hatchery could follow the guidelines of a quarantine facility and process the water in that recommended fashion.

Finally, if the water is too dirty, it may be best to filter it first and see if that helps with the results.

# 8. Model Program Edits: Emergency Pathogen Management (All)

The following edits reached consensus:

- Clarify how it is known whether or not imported fish are from an area enzootic for a pathogen (i.e., through collective knowledge, a literature review, and contact with the exporter).
- Remove Infectious Salmon Anemia (ISA) from the list of pathogens not vertically transmitted.
- Use the same criteria for testing of gametes as those for fish.
- The detection list was broken up to show what a facility has to do to prove freedom from a pathogen.

The following edits will be addressed at a later time:

- For detections, include page 21 of the old Model Program.
- Consider including the risk assessment in the Detection section.

#### 9. Agency Updates I

Ohio DNR (D. Insley): The steelhead they received from Michigan have coldwater disease. The fish have been treated multiple times, but the mortalities are still higher than preferred. They lost about 10,000 fish total (20-30 fish/day). There have been no die-offs due to VHS. Castalia is still undergoing major renovations to cover 900 ft. of raceway. The facility that had burned down last year is being rebuilt. Changes are happening within the DNR administration; the top three positions are being replaced. Elmer Heyob is retiring in March.

Minnesota DNR (L. Shen): A decision was made to move the production line from French River hatchery to an inland hatchery to eliminate the VHS threat. The French River hatchery had never had clinical signs of BKD in the past, but recently one salmonid displayed symptoms and was tested positive. No other fish displayed any signs of disease.

*U.S. Fish and Wildlife Service- Pennsylvania (J. Coll)*: The water at Allegheny will be turned on in May. Brook trout from New England will be the first to go in to the tanks. Surveys did not find any VHS this year. A few new projects are looking for EEDv and *Nucleospora* in the lower lakes.

Indiana DNR (D. Meuninck): There were a couple of cases during lot inspections that had high BKD, but the fish did not display any clinical signs. Steelhead broodstock have had a high survival rate, which may be due to a thiamine experiment. There are low populations in Lake Michigan, which may be because of quagga mussels or a donut-shaped phytoplankton bloom caused from the circulation pattern in the lake.

New York State DEC (A. Noyes): There was an increase in furunculosis in returning Chinook salmon. Fred Hanson accepted a new position so Andy is now solo in the lab. Phil Hubert is the new Fish Chief, replacing Jim Daley.

# 10. Model Program Edits: Restricted Pathogen Management (All)

The following edits reached consensus:

Quarantine plans should be developed by each agency.

The following edits will be addressed at a later time:

- Andy will research a generic fish-stress protocol for inclusion.
- In the chart that Sue is making, include which pathogens are vertically transmitted.
- Need to clarify that moving pathogens not already present is discouraged.

#### **Day 2: 3 February 2011**

# 1. Model Program Edits: Releasing Fish (All)

The following edits will be addressed at a later time:

- This section needs to be rewritten by the writing subcommittee. Issues that need to be addressed include:
  - Criteria by which you can stock fish,
  - o Groups that pathogens can be clustered in that have the same management,
  - Acceptable limits for stocking fish with a pathogen,
  - o Transmission of the pathogen (intra v. intercellular),
  - o Treatment of the pathogen, if available.

#### 2. Model Program Edits: Inspections and Testing (All)

The following edits reached consensus:

- Acknowledge who will be doing the sample collection.
- Cite the 3 manuals in the earlier section for "representative sample".
- Sample healthy fish along with those showing clinical signs of disease.

The following edits will be addressed at a later time:

Gary will research a table to include numbers for sampling wild fish.

# 3. Model Program Edits: Classification of Hatcheries (All)

The following edits reached consensus:

- The definitions for Classes A, B, and C were reworded.
- To obtain a classification, the time was changed to 3 calendar years
- To maintain a classification, the fish must be obtained from a hatchery or its equivalent.
- Change the parasite acronyms to beginning with "S".
- Remove ISA from the list of Exceptions for Gametes.
- Remove "for salmonid eggs only" from VHS.
- Add Whirling Disease to the Exceptions for Gametes.

The following edits will be addressed at a later time:

- Provide examples for each class and the classification notation.
- Sue will research Y. ruckeri to determine if it belong on the 'Exceptions for Gametes' list.
- Ken will write an alternative Classification section and have it reviewed by Dave Insley, Dave Meuninck, and Coja. It will then be brought before the committee.
- The classification of a depopulated and disinfected hatchery will be determined once the Hatchery Classification guidelines are complete. It will likely be a Class C.

# 4. Agency Updates II

Wisconsin DNR (S. Marcquenski): Al Kaas is the new Section Chief, and Dave Giehtbrock is the Production Manager. There is a vacant position to lead hatchery reconstruction and renovation, as well as a vacant veterinarian position. The latest issue is with brown trout having enlarged hearts.

Michigan DNR (G. Whelan): The Marquette hatchery has put in place some control measures for BKD. A UV array was installed with the open-water production fish, and this has reduced pathogen loads by nearly 99%. BKD is now reduced to zero by the culling of healthy fish and by the use of vaccinations. The Platt River hatchery has a confirmed whirling disease, but the origin is unknown. It has affected rainbow trout and Atlantic salmon. UV systems will be installed there this year. There was a large-scale fish kill in the Detroit and St. Clair River system. Gizzard shad likely had VHS, and it may travel to Lake Erie.

CORA (G. Wright): More ponds are needed for their walleye production, as well has a need to increase staff numbers.

USFWS- Wisconsin (K. Phillips): There was a small outbreak of furunculosis at the Iron River. Water has been diverted to minimize exposure to productions fish, although water temperatures are currently not favorable for furunculosis (it's cold). The origin of the disease is unknown, and there currently is not a plan on what is needed to happen. The fish may just get destroyed.

USFWS- Pennsylvania (J. Coll): Eggs are coming from Vermont for the lake trout program.

#### 5. Selection of a New Vice-Chair (All)

Nominations for a new vice-chair included Ling, Dave Insley, and Dave Meuninck. Insley and Meuninck had to decline the nomination, but everyone supported Ling. Ling accepted the position of vice-chair.

#### 6. Fish Health Committee Roster (All)

Sue suggested the committee members' addresses be included in the roster. This information was collected and the roster will be updated to include this additional information.

# 7. Agency Concerns II (D. Insley)

Trout Unlimited has a Trout in Classroom program which introduces schoolchildren to fish production and stocking. The kids are given fertilized eggs to raise until the fish are of a stockable size, and then the fish are released into rivers or lakes. The concern is that these fish would not undergo any health testing before their release. There would be approximately 20-50 fish per program. Should this be a concern?

The overall consensus was that this program would be relatively harmless. This program is run throughout the country and has not caused any problems to-date, mainly because the fish are kept in closed systems. This program should be allowed to proceed in Ohio.

#### 8. Review of Fish Health Pre-proposals (All)

The committee reviewed six pre-proposals that had been submitted to the GLFC for consideration of funding. Members reviewed and ranked each document and submitted recommendations back to the GLFC based on relevance to current fish health issues in the Great Lakes.

#### 9. Model Program Edits: Risk Assessment (All)

A Risk Assessment had been written a few years ago by M. Faisal, G. Wright, N. Bruneau, and G. Whelan. With the revisions being done to the Model Program, it was brought up to the committee whether or not this should be included in the document.

Overall, the following concerns were made:

- More detail on the questions needs to be given and tailored depending on the perceived threat.
- It may be tough to gauge the usefulness of the document without running scenarios through it.
- Could it be put in a table format?
- The deadline for its inclusion in the Model Program would be by the August meeting. Greg, Gary, and Mohamad will prepare examples of how it works, as well as giving examples that each member can run through to see if similar results are reached.
- Because of the length of this document, it may be best to have as a stand-alone document that the Model Program can reference. Regardless, it needs to be completed this summer.

# 10. Webinar and Meeting Arrangements (All)

- A. Diane Elliott webinar dates
  - 1. FEBRUARY 28<sup>TH</sup>, time TBD
  - 2.MARCH 25<sup>th</sup>, time TBD
- B. Disinfection protocol for mass-marking trailers
  - 1. Will distribute, if problems/concerns, email Ken by Feb. 21
- C. Summer 2011 meeting details
  - 1. Dates: August 16-19
  - 2.Location: MIDNR to host, site TBD (northern MI)
- D. Winter 2012 meeting details
  - 1. Dates: 2-3 day meeting (potentially Feb. 8-9<sup>th</sup>)
  - 2. Location: Madison, WI

# 11. Model Program Edits: Emerging Pathogens (All)

Potential Actions were created for Emerging Pathogens because it is unknown how to proceed with these pathogens. These Actions also included possible management considerations.

The following pathogens were moved into this category: Asian tapeworm (moved from Emergency list); Nucleospora; EEDv; and Piscirickettsia-like organism (moved from Restricted list).

# 12. Adjourn

# **APPENDICES**

Ö	1 <del>.</del>																				>
Sep	30																	×	×	: >	
Sep	1 <del>.</del>																	×	×		
Aug	30			2	Ш				13				7				×				
Aug	1- 15															×					
)ar	30															×					
3	1- 15	t														×					
nar i	30															×					
nnr	15														×						
May	3 8												×	×							
May	15												×	×							
Apr	30 -											×	×	×							
Apr	1 <del>.</del> 15									×	×										
Mar	30							×	×												
Mar	1- 15							×	×												
Feb	30							×	×												
Feb	1- 15						×	×	×												
Jan	30							-			i										
Jan	15 15				×	×															
Dec	3 5																				
Dec	15	×	×									100									
Nov	3 2	×	×	×																	
Nov-	15	×	×	L)				ы													
X =planned	$\overline{\mathbf{X}}$ = completed	Edit and merge sections	Address Aug-Oct actions	Draft agenda	Materials to GLFHC	Final agenda	GLFHC 2 day mtg	Edit text	Address Feb actions	Webinar for issues	BN needed for CLC	Brief CLC	Edit text	Address Feb actions	Last draft doc prepared	Materials to GLFHC and	GLFHC 3-4 day??? mtg	Edit text	Address Aug actions	Webinar for issues	Print doc and BN for CLC

# Model Program DRAFT FEB 2011

# Introduction

Fish disease management in the Great Lakes basin is a responsibility of those agencies that manage the fisheries resources. The Great Lakes Fish Health Committee, GLFHC, of the Great Lakes Fishery Commission (GLFC) developed a Model Program in 1980<sup>1</sup> to unify and coordinate the fish disease management efforts of the GLFC member agencies. The purpose of the Model Program is to assist efforts aimed at preventing introductions and spread of serious fish pathogens, classifying disease status at fish hatcheries, and establishing protocols for importation and risk assessments associated with fish pathogens. The Model Program is based on information known at the time of writing and will be revised as needed as new information becomes available and new pathogens are detected in the Great Lakes basin.

Each member agency is expected to work toward the management of fish diseases in the Great Lakes basin by:

- developing legislative authority and regulations to enable fish disease management and possible eradication of fish pathogens;
- minimizing the rearing and release of infected fish;
- preventing the release of clinically diseased fish;
- preventing the importation of fish infected with emergency pathogens into the Great Lakes basin;
- limiting the transfer within the Great Lakes basin of fish infected with restricted pathogens; and
- developing response plans, as needed and appropriate.

At the time of this most recent revision of the Model Program, both the Canadian and U.S. federal governments began to implement their respective NAAHPs: the National Aquatic Animal Health Program in Canada and the National Aquatic Animal Health Plan in the United States. The objective of the Canadian NAAHP is to protect the Canadian fish/seafood industries and activities that rely on aquatic resources against the introduction and spread of serious infectious fish diseases. The U.S. National Aquatic Animal Health Plan is being developed and will provide a framework for federal agencies to work together to protect aquatic resources. The Model Program does not replace or duplicate the components or obligations of member agencies to these federal NAAHPs, but rather should be viewed as a complimentary program directed specifically at the activities of member agencies such as the collection, rearing, release and transfers of hatchery and wild fish in the Great Lakes basin. Nothing in the Model Program shall derogate from the right of the member agencies to apply additional measures of inspection, quarantine, depopulation and pathogen eradication in efforts to prevent fish disease outbreaks.

All member agencies should anticipate that they could have detections of undesirable fish pathogens and appropriate response plans should be developed for timely and effective management actions to contain and, if possible, eliminate the detected pathogen. Response plans should include provisions on biosecurity, personnel needs, testing needs, necessary legislative authority for depopulation and disinfection if necessary, depopulation and disposal procedures, disinfection protocols, and communication needs for a coordinated response that may require state, provincial and federal governments, universities and/or private industry. The GLFHC may recommend steps to eradicate the pathogen from a hatchery and adjacent waters following the best science available in association with information provided in the Model Program.

# Application

 The recommendations of this Model Program apply to fish species that have the potential to harbor pathogens that could be transmitted to fish in the Great Lakes basin. In particular, this Model Program discusses movements of wild or hatchery-raised fish within/into the Great Lakes basin that are or could be infected with emergency or restricted pathogens.

Provided that all necessary biological containment measures are taken to avoid any dissemination of fish pathogens, the recommendations of this Model Program shall **not** apply to:

<sup>&</sup>lt;sup>1</sup> In 1980 the committee was then called the Great Lakes Fish Disease Control Committee. It was renamed in 1994 to the Great Lakes Fish Health Committee.

- 53 Fish and water in transit through the Great Lakes basin that are not released from original shipping a) 54 containers, and 55
  - Specimens of fish for purposes of diagnostic services and related laboratory tests. b)

57 Under this Model Program, member agencies signatory to A Joint Strategic Plan for Management of Great Lakes 58 Fisheries are:

56

59

60

61

62

63

64

65

66

67

68

69 70

71

72 73

74 75

76

77

78

79 80

81

82

83 84

85

86 87

88

89 90

91

92

93

94

95

96 97 98

99 100

101

102

103 104 Chippewa Ottawa Resource Authority

Fisheries and Oceans Canada

Great Lakes Indian Fish and Wildlife Commission

Illinois Department of Natural Resources

Indiana Department of Natural Resources

Michigan Department of Natural Resources

Minnesota Department of Natural Resources

New York State Department of Environmental Conservation

Ohio Department of Natural Resources

Ontario Ministry of Natural Resources

Pennsylvania Fish and Boat Commission

U.S. Fish and Wildlife Service

Wisconsin Department of Natural Resources

# **Pathogen Detection**

The most recent editions of the following three documents provide the basis for fish hatchery inspections and standard testing methods:

- 1) Suggested Procedures for the Detection and Identification of Certain Fish and Shellfish Pathogens, developed by the Fish Health Section (FHS) of the American Fisheries Society (Blue Book)2,
- 2) Fish Health Protection Regulations Manual of Compliance (Miscellaneous Special Publication 31, Revised) of Fisheries and Oceans Canada<sup>3</sup>, and
- 3) The World Organisation for Animal Health (OIE) Manual of Diagnostic Tests for Aquatic Animals<sup>4</sup>.

More sensitive or definitive procedures may be used, but any departures from the basic procedures set forth by these manuals or updated versions of these manuals must be noted on reports. Efforts are encouraged to employ the most currently accepted methods for detection of pathogens not included in the manuals listed above.

#### Risk Assessment

The following risk assessment document may be referenced as appropriate to estimate the risks of introducing a pathogen into the Great Lakes basin:

Import Risk Analysis for the Introduction of Non-Native Aquatic Animals in the Great Lakes Basin. Written by: M. Faisal, G. Wright, N. Bruneau, and G. Whelan. GLFC-FHC. NEED APPROPRIATE REFERENCE

This document provides information regarding risk communication, assessment, and management, as well as hazard identification. This step-by-step guide also offers recommendations for consideration by the decision-makers.

# Amendment

Model Program amendments may be proposed by the Council of Lake Committees (CLC) or by the GLFHC member agencies. Any proposed amendment shall be submitted to the GLFHC Chairperson in writing with a short explanation documenting the rationale for the request. The GLFHC Chairperson will seek consensus from member agencies; if the GLFHC endorses the amendment, the proposed amendment will be presented to the CLC for consideration, approval, and adoption.

<sup>&</sup>lt;sup>2</sup> Available from American Fisheries Society www.fisheries.org

<sup>&</sup>lt;sup>3</sup> Available from www.dfo-mpo.gc.ca

<sup>4</sup> Available from www.oie.int

#### **Definitions**

107

110

111

112

113

114

115

116

117

119

120

121

122

123

Definitions for some of the terms used in this document:

109 Clinical sign: visually apparent abnormalities in the body, organ, or behavior.

Disease: a condition that impairs normal functioning of the fish and may be manifested by distinct clinical signs.

Emergency fish pathogen: a fish pathogen that has not been confirmed to be present in the Great Lakes basin but is known to be able to cause epizootic events.

Emerging fish pathogen: a fish pathogen with uncertain geographic distribution, with limited information on life history strategy, and whose ability to cause disease and epizootic events within the Great Lakes basin may be unknown.

Enzootic: present at a locality over an extended period of time.

Epizootic event: an occurrence of disease affecting many fish of one or more species at the same time.

118 Fish: all life stages of fish, dead or alive.

Fish Health Inspection: testing of all fish on site in a hatchery within a calendar year.

Gametes: all sexual products of fish including sperm, unfertilized eggs and fertilized eggs.

Great Lakes Basin: the geographical area encompassing lakes Ontario (including the St. Lawrence River from Lake Ontario to the 45th parallel of latitude), Erie, Huron, St. Clair, Michigan, and Superior including their connected watersheds (Figure 1).



124 125

Figure 1. Great Lakes basin map from Taylor and Ferreri (1999).

126 127

128

129

130

131

132133

134 135

136

137 138

139

**Hatchery:** any source facility that holds and rears fish.

Infection: the occurrence of a pathogen in a fish.

Intensity: estimation of the pathogen load.

Lot: fish of the same species, of the same age, that have always shared the same water supply, and that originated from a discrete spawning population.

Member agency: federal, provincial, tribal or state government fishery management or conservation agency that is signatory to A Joint Strategic Plan for Management of Great Lakes Fisheries<sup>5</sup>.

Non-secure water supply: water source that may contain fish or fish pathogens such as streams, lakes and unenclosed springs.

Pathogen: a micro- or macro-organism that is capable of causing a disease

Prevalence: percent of infected individuals within a population at a given time.

Quarantine facility: an isolated biosecure unit with disinfected effluent where fish are maintained until testing can occur.

<sup>&</sup>lt;sup>5</sup> For a list of member agencies see Application Section

140 141	Rearing unit: any hatchery container that is used to hold or raise fish, including a raceway, pond, or tank.  Restricted fish pathogen: a fish pathogen that exists in one or more locations in the Great Lakes basin and is
142	known to cause epizootic events, and for which the GLFC member agencies intend to restrict their spread,
143	prevalence, and impacts.
144	Secure water supply: a water supply that is free of fish and fish pathogens (or treated to remove pathogens) such as
145	enclosed springs and wells.
146	Source: any point or place of origin of fish or gametes including a fish hatchery or free ranging population.
147	Transfer: the movement of fish from one location to another; the location may include a hatchery, lake or other
148	waterbody.
149	Vertical transmission: transfer of a pathogen from broodstock to offspring through gametes.
150	Wild broodstock population: free ranging adult fish of one species or strain generally from one spawning location
151	from which gametes may be collected.
152	
153	Emergency Fish Pathogens
154	
155	Emergency pathogens are as follows:
156	Ceratomyxa shasta (causes ceratomyxosis)
157 158	infectious hematopoietic necrosis virus infectious salmon anemia virus
159	
160	Tetracapsuloides bryosalmonae (causes proliferative kidney disease) viral hemorrhagic septicemia virus (all strains EXCEPT IVB)
161	white sturgeon herpesvirus
162	white sturgeon iridovirus
163	winte stargeon indevitus
164	Restricted Fish Pathogens
165	
166	Restricted pathogens are as follows:
167	Aeromonas salmonicida salmonicida (causes furunculosis)
168	Heterosporis sp.
169	infectious pancreatic necrosis virus
170	koi herpesvirus
171	largemouth bass virus
172	Lymphosarcoma
173	Myxobolus cerebralis (causes whirling disease)
174	Renibacterium salmoninarum (causes bacterial kidney disease)
175	spring viremia of carp virus
176	viral hemorrhagic septicemia IVb
177	Yersinia ruckeri (causes enteric redmouth)
178	
179 180	Emerging Fish Pathogens
181	Emorging nother and are adjusted.
182	Emerging pathogens are as follows:  Asian tapeworm
183	Nucleospora
184	EEDv
185	Piscirickettsia-like organism
186	1 won somewar-inco organism
187	

# 188 Importation and Testing Requirements

Before importation of fish or gametes, appropriate testing for all Emergency and Restricted pathogens is required. Specific guidance is offered in the following sections.

## **Emergency Fish Disease/Pathogen Management**

# **Importing Fish**

If a member agency seeks to import fish from outside the Great Lakes basin but NOT from an area enzootic for an emergency pathogen, testing for emergency pathogens is not required. The determination of whether an area is enzootic for an emergency pathogen will be based on collective knowledge, a literature review, *and* contact with the exporter.

If a member agency seeks to import fish from outside the Great Lakes basin and from within an area enzootic for an emergency pathogen or from a hatchery that has imported fish from an enzootic area:

The source must be tested a minimum of 5 consecutive years without a positive detection for an emergency pathogen, sampling at the 5% prevalence level in the population with 95% confidence level; OR

• The source must be tested a minimum of 3 times in 2 years with at least 4 months between tests without a positive detection for an emergency pathogen, testing at the 2% prevalence level in the population with 95% confidence level.

OR

- Fish imported from adult broodstock populations or hatcheries with an incomplete testing history should be placed into a quarantine facility for 12 months.
- Testing should be done on these fish for appropriate emergency pathogens such that three negative inspections are recorded, with consecutive inspections separated by at least four months before release from the quarantine facility occurs. Sampling at the 2% prevalence level of the population with 95% confidence level. Stress testing is recommended.

# **Importing Gametes**

If a member agency seeks to import gametes from outside the Great Lakes basin and from an area enzootic for an emergency pathogen, and the emergency pathogen IS NOT vertically transmitted (i.e., *Ceratomyxa shasta*, *Tetracapsuloides bryosalmonae*, and all genotypes of viral hemorrhagic septicemia virus for salmonid eggs only), properly disinfected fertilized eggs may be imported.

If the emergency pathogen IS vertically transmitted, properly disinfected gametes may be imported only if the adult broodstock population is tested according to the following:

 The source must be tested a minimum of 5 consecutive years without a positive detection for an emergency pathogen, sampling at the 5% prevalence level in the population with 95% confidence level; OR

• The source must be tested a minimum of 3 times in 2 years with at least 4 months between tests without a positive detection for an emergency pathogen, sampling at the 2% prevalence level in the population with 95% confidence level.

Properly disinfected gametes and their subsequent offspring imported from an adult broodstock population with an incomplete testing history should be placed into a quarantine facility for 12 months after fish reach testable size. Prior to release from the quarantine facility, testing should be done 3 times without a positive detection for an emergency pathogen with consecutive tests separated by at least four months.

# **Emergency Pathogen Detections**

If an emergency pathogen is detected at a hatchery, immediate steps should be initiated to eradicate the pathogen from the facility and adjacent water:

<sup>&</sup>lt;sup>6</sup> See Minimum protocol for stressing fish section.

- Refer to chapter 14 in the Great Lakes Fishery Commission Special Publication 83-2 for disinfection procedures,
  - Isolate all susceptible species from the infected fish as much as possible,
  - If the pathogen IS NOT reportable to the World Organisation for Animal Health (OIE), confirm the detection by another laboratory following standard procedures,
    - Eradicate the pathogen from source water and effluent water supplies if possible,
    - Notify the Great Lakes Fish Health Committee Chairperson, who in turn will advise the Great Lakes Fish Health Committee and the Council of Lake Committees.
    - Update the hatchery classification to reflect the new detection, and
    - Notify all transfer sources or recipients of the fish or gametes that an emergency pathogen has been detected.

To show freedom of the pathogen, the facility must:

- Test all lots of susceptible species 3 times with at least 4 months between tests, sampling at the 2% prevalence level in the population with 95% confidence level per lot,
- Destroy all fish in infected lots,
- Disinfect all gear used and all rearing units that contained the infected lots.

OR

- If appropriate biosecurity measure have been taken to isolate rearing units, test 3 times a minimum of 4 months apart with 2% prevalence level in the population at 95% confidence level,
- Destroy all fish in the infected rearing units,
- Disinfect all gear used and all rearing units that contained the infected fish.

If a negative test result indicates the pathogen has been eradicated, the agency may consider stocking the fish as needed.

#### Detections in the wild

If an emergency pathogen is detected in the wild:

- Notify Great Lakes Fish Health Committee Chairperson, who will in turn advise the Great Lakes
  Fish Health Committee and the Council of Lake Committees and take appropriate steps to amend
  information in this Model Program,
- If the pathogen IS NOT reportable to the World Organisation for Animal Health (OIE), confirm the detection by another laboratory following standard procedures,
- Notify the competent authority if it IS OIE reportable,
- Employ all necessary/reasonable means to contain the spread of the pathogen, including limiting movement of fish and/or gametes from the affected location,
- Determine the geographic distribution of the pathogen and species susceptible to it, if possible, and
- Eradicate the pathogen, if possible.

# Restricted Fish Disease/Pathogen Management

# Importing/Transferring Fish

If a member agency seeks to import or transfer fish from a source with a restricted pathogen, the pathogen should already be present at the receiving hatchery and the import or transfer should be accompanied with a health certificate, hatchery classification, or wild broodstock population classification.

If the pathogen is not already present at the receiving hatchery, the new pathogen will be added to the classification of the receiving hatchery.

Fish from non-tested sources that are enzootic for a restricted pathogen should be placed in a quarantine facility for 8-12 months if the restricted pathogen is not present at the receiving hatchery. The fish should be stressed and standard laboratory tests completed without a detection of a restricted pathogen before fish are released. The exact quarantine plan will be developed by each member agency.

# Minimum protocol for stressing fish

One stress test using 60-120 fish<sup>7</sup> that are anesthetized, given a fin clip (do not disinfect equipment between fish) and immediately placed in a rearing unit at a density greater than normal rearing density for the species<sup>8</sup>. Fish should be held for 14 days and fed 75% of normal ration from days 1-12 with feed withheld on days 13-14. Exchange rate should be 1.5 exchanges and temperature stays at normal rearing temperature.

# Importing/Transferring Gametes

If a member agency seeks to import or transfer gametes from a source with a restricted pathogen, and the restricted pathogen IS NOT vertically transmitted, properly disinfected fertilized eggs may be imported or transferred.

If a member agency seeks to import or transfer gametes from a source with a restricted pathogen, and the restricted pathogen IS vertically transmitted, properly disinfected fertilized eggs may be imported or transferred if the restricted pathogen is already present in the receiving hatchery.

If the restricted pathogen is not present in the receiving hatchery, gametes from non-tested sources should be placed in a quarantine facility for 8-12 months until appropriate testing can be done. It is recommended that fish be stressed and standard laboratory tests completed without a detection of a restricted pathogen before fish are released from the quarantine facility<sup>9</sup>.

# **Releasing Fish**

Release of fish infected with restricted pathogens without clinical signs should take place only when necessary and only into locations where the pathogen has been detected, or in areas which have received infected fish within the last five years.

Release of fish into the Great Lakes basin should not be conducted if any of the following situations exist:

• Fish exhibit clinical signs of any disease,

 • The mortality rates of fish in one rearing unit deviate from normal hatchery background levels (e.g., no fish should be stocked if losses in that rearing unit in the month preceding stocking exceeded 10%). It is advisable to test these fish to determine if a pathogen is present, or

Fish are infected with a restricted pathogen that is resistant to multiple antibiotics.

#### **Restricted Pathogen Detections**

If a restricted pathogen is detected at a hatchery:

Improve biosecurity measures as needed to limit the spread of the pathogen to other rearing units within the hatchery or to other hatcheries,

Optimize rearing conditions,

 Treat infected rearing units to reduce the number of infected fish, if appropriate, and

If it is a new detection, determine the origin of the pathogen, if possible, and take action to prevent further spread as appropriate.

If a restricted pathogen is detected in the wild:

Limit the collection of fish and gametes from the location, if possible,

 • Employ reasonable means to prevent the spread of the pathogen to new locations where it previously has not been detected, and

• Determine the geographic distribution of the pathogen, if possible.

<sup>7</sup> Size dependent, use 60 fish if individuals are >10grams or 120 fish if size ranges from 2-10grams

8 For example if normal recript density is 80g/l. Selection to 100g/l. If the stressed at >100g/l.

<sup>&</sup>lt;sup>8</sup> For example if normal rearing density is 80g/L fish should be stressed at >100g/L. If normal rearing density is 25g/L, fish should be stressed at 50-60g/L.

<sup>&</sup>lt;sup>9</sup> See section above for a minimum recommended stress protocol for fish

348

349

350

When the guidance provided in this document concerning restricted pathogens is superseded by additional information about the pathogen, the member agency should contact the Great Lakes Fish Health Committee Chairperson. The Chairperson will use the most expedient way to provide appropriate recommendations to the member agency. In the interim, the affected fish shall not be released or transferred and efforts should be made to contain the pathogen.

351 352

# **Emerging Pathogen Management**

353 354 355

356

357

358

359

An emerging fish pathogen is a pathogen which may or may not be found in the Great Lakes but is a concern to at least one of the member agencies, primarily because the life history strategies and potential impacts of the pathogen are unknown. A member agency must provide a short nomination document (see Appendix ) providing information on the pathogen, why it is a concern, and the rationale for defining it as an Emerging Pathogen. This nomination is then brought to the committee chair, and in turn to the committee, to determine if the pathogen belongs on the Emerging list.

360 361

> Because of the lack of knowledge on the pathogen, the appropriate management actions may be uncertain. Possible considerations include:

362 363 364

- Determining if appropriate diagnostic tools are available:
  - - If yes, then request member agencies begin surveillance,
- 365 366
- If no, develop a detection method,

367

Identify the research needs and information gaps.

368 369 Identify vectors and hosts in the Great Lakes basin and whether or not these are associated with agencies, and

370

Utilize the risk assessment to estimate the risk of a pathogen occurrence.

371 372 If an emerging pathogen is found within a hatchery, the agency should identify its threats, determine from where it came, determine if it was transferred to another region/hatchery, and minimize the damage.

373 374 375

# **Inspections and Testing**

376 377 378

Testing and inspection results should be used to develop classifications and inform decisions on collection, import, stocking, transfer, etc. Testing for all emergency and restricted pathogens is encouraged before the release of fish. Sample collection staff will be designated by the member agency, and collection and testing will be done using approved methods.

379 380 381

382

383

384

385

The method of collecting subsamples and the number of samples (suggested samples sizes given in Table 1) collected from rearing units to obtain a representative sample 10 is left to the discretion of the member agency. Sampling of wild broodstock populations and hatchery fish should be conducted throughout the year. Moribund fish and fish with clinical signs of disease should be included in samples collected during routine testing and inspections wherever possible.

Table 1. Minimum suggested sample sizes for populations or lots with 50 to greater than 100,000 fish within a hatchery. Sample sizes are based on upon stratified random sampling that provides 95% confidence of detecting a pathogen with an assumed minimum incidence of detectable infection, depending upon conditions, of 2%-5%.

300
389
390
391

Population or Lot Size	n Sample Size Assumed Incidence					
or Lot Size	2%	5%				
50	50	30				
100	75	45				
250	110	50				
500	130	55				
1,000	140	55				

<sup>10</sup> Refer to the three documents listed in the Pathogen Detection section for proper representative sampling.

1,500	140	55
2,000	145	60
4,000	145	60
10,000	145	60
100,000 or greater	150	60

# Classification of Hatcheries and Wild Broodstock Populations

394 395 396

397

398

The classification system is designed to facilitate an awareness of fish disease status of fish hatcheries and wild broodstock populations by compiling the results of testing in a simple, easy to follow format. It is recommended that all member agencies maintain up to date classifications (annual updates at a minimum) for each hatchery and wild broodstock population, use this classification system when moving fish and gametes, and provide the classification information to other agencies/hatcheries when transferring fish and gametes.

399 400 401

By using this classification system, the risk of acquiring a pathogen listed in the Model Program<sup>11</sup> will be better understood. It is recommended that importations and transfers not knowingly move pathogens. Classifications should be dated and include contact information for a person who may be called to provide additional information should it be required.

403 404 405

406

407

408

409

402

Each hatchery and wild broodstock population will obtain a letter-number classification.

The letter identifies the presence/absence of one or more restricted pathogen:

Class-A: no history within the last 2 years of any of the listed emergency or restricted pathogens

Class-B: a detection of one or more emergency or restricted pathogens

Class-C: pathogen history unknown (i.e., incomplete testing for a period of 2 years)

410 411 412

AND

413 414 415

the number identifies the water supply used at the hatchery

Class-1: the water supply is secure (i.e., free of fish and fish pathogens or treated to remove pathogens)

Class-2: the water supply is non-secure (i.e., may contain fish or fish pathogens)

416 417 418

Wild broodstock populations will always be class 2 because the water in which they live is non-secure.

419 420

## To obtain an A-1 classification, the hatchery would have:

421 422 no detections of a restricted pathogen within 3 calendar years with ongoing annual inspections/testing, AND

423 424

a secure water supply.

equivalent.

425 426 427 To maintain an A-1 classification, hatcheries must:

428 429 430

- a) undergo a minimum of one annual inspection/testing period, AND b) have no detections of restricted pathogens, AND
- c) ensure that all fish are obtained from hatcheries classified as A-1 or its equivalent, AND d) ensure that all gametes are properly disinfected after being obtained from hatcheries classified as A-1 or its

431 432

To obtain an A-2 classification, the hatchery or wild broodstock population would have:

433 434 435

no detections of a restricted pathogen within 3 calendar years, with at least two inspections/testing periods separated by a minimum of 4 months, AND

436

a non-secure water supply.

To maintain an A-2 classification hatcheries must:

437 438

a) undergo a minimum of one annual inspection/testing period, AND

439

b) have no detections of restricted pathogens, AND

<sup>&</sup>lt;sup>11</sup>Other pathogens not listed in the Model Program may be present.

c) ensure that all fish are obtained from hatcheries classified as A-1, A-2 or the equivalent, AND

441 442 d) ensure that all gametes are properly disinfected after being obtained either from hatcheries classified as A-1, A-2 or the equivalent, or from wild broodstock populations classified as A-2<sup>12</sup>.

443 444

# To obtain a B-1 classification, the hatchery would have:

445 446

a detection of one or more restricted pathogens within the last 3 calendar years, with at least two inspections/testing periods separated by a minimum of 4 months, AND

447

a secure water supply.

448 449

# To maintain a B-1 classification, hatcheries must:

450 451

a) undergo a minimum of one annual inspection/testing period, AND b) have a detection of one or more restricted pathogens, AND

452

c) ensure that all fish are obtained from hatcheries classified as A-1, A-2, B-1, or their equivalent, AND

453 454

d) ensure that all gametes are properly disinfected after being obtained from hatcheries classified as A-1, A-2, B-1<sup>6</sup>, or their equivalent.

455 456

# To obtain a B-2 classification, the hatchery and wild broodstock population would have:

457 458 a detection of one or more restricted pathogens within the last 3 calendar years, with at least two inspections/testing periods separated by a minimum of 4 months, AND

459 460 a non-secure water supply.

# To maintain a B-2 classification, hatcheries and wild broodstock populations must:

461 462

a) undergo a minimum of one annual inspection/testing period, AND

463 464 b) have a detection of one or more restricted pathogens, AND c) ensure that all fish are obtained from hatcheries classified as A-1, A-2, B-1, B-2, or their equivalent, AND

465 466

d) ensure that all gametes are properly disinfected after being obtained either from hatcheries classified as A-1, A-2, B-1, B-2, or their equivalent, or from wild broodstock populations classified as A-2 or B-2<sup>6</sup>.

467 468

# To obtain a C-1 classification, the hatchery would have:

469

testing within the last 3 calendar years that does not meet standards of Class A or B classifications, AND

470 471 a secure water supply.

472 473 474

# To obtain a C-2 classification, the hatchery and wild broodstock population would have:

475

testing within the last 3 calendar years that does not meet standards of Class A or B classifications. AND

476

a non-secure water supply.

477 478 479 For hatcheries and wild broodstock populations with the B classification the restricted pathogen(s) detected must be identified using a pathogen acronym (see Table 2).

480 481 482

# Table 2. Acronyms for pathogens listed in the Model Program to be used in hatchery and wild broodstock population classifications.

Pathogen (Disease)	Code
Aeromonas salmonicida salmonicida (causes furunculosis)	BF
Ceratomyxa shasta (causes ceratomyxosis)	SC
Epizootic epitheliotropic disease virus	VL
Heterosporis sp.	SH
Infectious hematopoietic necrosis virus	VH
Infectious pancreatic necrosis virus	VP
Infectious salmon anemia virus	VS
Koi herpesvirus	VK
Largemouth bass virus	VB

<sup>&</sup>lt;sup>12</sup> See Exceptions for Gametes section for additional information

Myxobolus cerebralis (causes whirling disease)	SW
Nucleospora salmonis	SN
Piscirickettsia-like organism	BP
Renibacterium salmoninarum (causes bacterial kidney disease)	BK
Spring viremia of carp virus	VV
Tetracapsuloides bryosalmonae (causes proliferative kidney disease)	SP
Viral hemorrhagic septicemia virus	VE*
White sturgeon herpesvirus	VW
White sturgeon iridovirus	VI
Yersinia ruckeri (enteric redmouth)	BR

\*Would designate appropriate strain

# 

## **Changing Classifications**

As test results become available, classification records will be updated to include any restricted pathogens detected in the preceding 24 month period and to include the date of the classification. Classifications may change as new test results become available or when fish or gametes are brought into a hatchery.

# 

# **Exceptions for Gametes**

If fertilized eggs originate from a hatchery or wild broodstock population positive for the pathogens listed below AND the fertilized eggs are properly disinfected, the hatchery classification will not change because the following pathogens are not vertically transmitted and can be eliminated with proper disinfection:

- Aeromonas salmonicida salmonicida
- Ceratomyxa shasta
- Tetracapsuloides bryosalmonae
- Yersinia ruckeri
- Viral hemorrhagic septicemia virus (all genotypes)
- Whirling disease

# 

# **Exceptions for Antibiotic Resistant Bacteria**

If an antibiotic-resistant bacterium is isolated from a hatchery, the detection should be noted on inspection reports, classifications, and in annual reports.

# **Hatchery Depopulation and Disinfection**

A hatchery that was depopulated and disinfected to eliminate a pathogen will initially become Class B following the disinfection. The hatchery must go through the required 3 calendar year inspection/testing period, during which time it will be considered suspect for the previously detected pathogen(s). The hatchery classification will included the acronym for the suspect pathogen and the disinfection date will be noted. Following the inspection/testing period without a detection of the suspect pathogen, the hatchery will be reclassified without the acronym for the suspect pathogen and the disinfection date will no longer be required.

# Reporting

Each member agency shall provide to the GLFHC Chairperson an annual report, covering the calendar year January to December, describing the status of fish health within the area managed by the member agency. Member agency annual reports will be shared with the GLFHC. The annual report shall include summaries of the following:

• The classification of agency hatcheries and wild broodstock populations,

 A list of known importations into the Great Lakes basin of fish and gametes from outside the Great Lakes basin,

Any measures adopted for pathogen management,
Any detections of emergency or restricted pathogens within the member agency jurisdiction including

- information pertinent to fish sample collection, testing method(s), dates, and locations (including lat/long), etc,

  Any cases of high mortality in fish hatcheries or in wild populations, including information on the causative
  - Any cases of high mortality in fish hatcheries or in wild populations, including information on the causative pathogen(s), if detected, and
  - A summary of any fish disease issues for which the member agency requested input from the GLFHC members, including final decisions made following GLFHC input.

#### Pathogen descriptions

# 536537 Aeromonas salmonicida salmonicida

Aeromonas salmonicida salmonicida infects numerous freshwater fish species. In salmonids this bacterium causes the disease furunculosis, and the bacterium can cause disease in other fish species. This bacterium is distributed worldwide, is enzootic throughout the Great Lakes basin. Clinical signs include boil-like lesions (furuncles) on the skin and in the muscle tissue, exophthalmia, bloody discharge from vent, and multifocal hemorrhages in the viscera and muscle.

# 

#### Ceratomyxa shasta

Ceratomyxa shasta is a myxosporidian parasite that infects anadromous salmonids in the Pacific northwest of the United States and Canada causing the disease Ceratomyxosis. C. shasta initially infects the intestine but the infection generally becomes systemic over time. Ultimately, the spores displace functional tissue in the organs and the fish die. Clinical signs of disease include emaciation, lethargy, darkening of skin, ascites, and exophthalmia. The parasite requires an intermediate polychaete host (Manayunkia speciosa) (Willson et al. 2010) which has been reported from the Great Lakes basin (Hiltunen, 1965; Rolan, 1974; Spencer, 1976).

# 

#### **Epizootic Epitheliotropic Disease Virus**

Epizootic epitheliotropic disease virus (EEDv) infects numerous salmonids, particularly lake trout in North America. This virus has been detected in Lake Superior and in hatcheries in California, Michigan, Pennsylvania, Wisconsin, and Wyoming. Clinical signs have only been reported in juvenile lake trout and include lethargy, riding high in the water, hemorrhages of the eye and gray-white mucoid blotches on the skin and fins.

# 

# Heterosporis sp.

Heterosporis sp. is a microsporidan parasite that infects the muscle of yellow perch walleye, northern pike, ciscoe, rock bass and pumpkinseed. This parasite is known to occur in a limited number of Wisconsin, Michigan, and Minnesota lakes, the Canadian waters of lakes Ontario and Erie and the U.S. (Minnesota) waters of Lake Superior. It has not been reported from fish hatcheries. The parasite causes disease to infected host fish in the form of infected flesh has patches of white, opaque muscle with the appearance of "freezer-burn" that is unpalatable to the public. Mortality has been induced in the laboratory but natural mortality has not been observed.

# 

# Infectious Hematopoietic Necrosis Virus

Infectious hematopoietic necrosis virus (IHNv) infects salmonids in fresh and salt water, in the wild and in hatcheries. This virus is a pathogen of international concern. IHNv is present in salmon and steelhead along the west coast of Canada and the United States. Clinical signs of disease include exophthalmia, darkening of skin, petechiae on the skin, in the mouth, pale gills, ascites, pale viscera with/without petechiae (including the swim bladder, body wall and mesenteries). The virus is most likely vertically transmitted.

# 

#### Infectious Pancreatic Necrosis Virus

Infectious Pancreatic Necrosis virus (IPNv) has been isolated from wide range of fish species including salmonids, cyprinids and marine species. The pathogen has a wide geographic distribution, occurring in North and South America, Europe, Asia, and South Africa. In the Great Lakes basin IPNv has been found in Pennsylvania, Michigan and Wisconsin. Clinical signs include darkened body coloration, exophthalmia, petechiae on the skin, cessation of feeding and in the later stages show a loss of balance progressing to a corkscrew swimming motion.

# 

# Infectious Salmon Anemia Virus

Infectious salmon anemia virus (ISAv) infects primarily Atlantic salmon in wild and farmed fish in the North Atlantic waters of Canada, the United States, Norway, the Faroe Islands and the United Kingdom. This virus is a pathogen of international concern. Clinical signs of disease include anemia, ascites, petechiae in the body wall and

eye. This virus is suspected to be vertically transmitted.

#### Koi Herpesvirus

Koi Herpesvirus (KHVv) infects carp, koi and goldfish causing the disease koi herpesvirus (KHV) in carp and koi. The virus has been found worldwide and in the Great Lakes basin in Michigan, New York State, Ontario. It is a pathogen of international concern. Clinical signs include skin discoloration, increased respiratory frequency, skin lesions, appetite loss, erratic swimming, sunken eyes, notch on the nose, and swollen, pale, rotting gills.

#### Largemouth Bass Virus

Largemouth bass virus (LMBv) infects centrarchids east of the Rocky Mountains in the United States. In the Great Lakes basin, LMBv has been found in Lake St. Clair, western portion of Lake Erie. The virus also has been found in Illinois and Wisconsin hatcheries. Most fish with LMBv are carriers with no clinical signs. The mortality has only been found in largemouth bass. Clinical signs include difficulty swimming, bloated abdomen, loss of buoyancy regulation, hemorrhaging and discoloration of the swim bladder.

# Lymphosarcoma

Lymphosarcoma is a malignancy of esocids in North America, the United Kingdom and Europe and is believed to be caused by a retrovirus (Wolf 1988). It may take up to a year for infected fish to show external signs of disease. Fish with lymphosarcoma do survive but the sores and growths associated with severe infections are unpalatable to the public.

#### Myxobolus cerebralis

Myxobolus cerebralis is a myxosporidean parasite of salmonids that causes whirling disease. It is found in Europe, North America, and South Africa. M. cerebralis has been found in Great Lakes tributary waters and in fish hatcheries in Michigan and inland waters in Pennsylvania, New York, and Michigan. M. cerebralis requires a tubificid oligochaete to complete its life cycle. Clinical signs include darkened tails, skeletal deformities, and "whirling" behavior in young fish.

# Nucleospora salmonis

Nucleospora salmonis is an intracellular microsporidian parasite reported from salmonid species in Europe, South and North America. In the Great Lakes basin N. salmonis has been reported in National Fish Hatcheries in Michigan. N. salmonis infects blood leukocytes, hematopoietic tissues in the kidney and spleen, and tubular and glomerular epithelium in kidneys. Clinical signs include anemia and leukemia and can be associated with mortality.

#### Piscirickettsia – like organism

A *Piscirickettsia*-like bacterium was isolated from adult muskellunge in Lake St. Clair during the 2003 spawning period and is a likely contributing factor in epizootic events. Clinical signs include quarter-sized rash-like skin lesions.

# Renibacterium salmoninarum

Renibacterium salmoninarium infects salmonids, especially rainbow trout, brown trout, brook trout and coho salmon, Chinook salmon. This bacterium causes bacterial kidney disease (BKD). It occurs in virtually all areas where salmonids occur, except Australia, New Zealand and Russia. It is a serious problem in the northeast Pacific and Japan. R. salmoninarum is enzootic and broadly distributed within the Great Lakes basin. Clinical signs include dark coloration, exophthalmia, pale gills, ascites, skin lesions, white nodular masses in the kidney, abdominal distension or hemorrhages at the vent or base of the fins. This bacterium is vertically transmitted.

# Spring Viremia of Carp Virus

Spring viremia of carp virus (SVCv) primarily affects carp and other species in the Cyprindidae family, but has also been found in a few species of other fish families such as Centrarchidae and Percidae. This virus causes the disease spring viremia of carp (SVC). It has been reported from Europe, Asia, North and South America. It is a disease of international concern. In the Great Lakes basin it has been found in healthy common carp from the Hamilton Harbor region of Lake Ontario and has been associated with die-offs in several inland waters in Illinois, Ohio, New York and Wisconsin. Clinical signs include darkened body coloration, pale gills, abdominal distension, exophthalmia, inflammation of the vent, petechial hemorrhages of skin, gills and eyes.

Tetracapsuloides bryosalmonae

Tetracapsuloides bryosalmonae is a myxosporidean parasite that infects salmonids in North America and Europe causing Proliferative Kidney Disease (PKD). The parasite infects the interstitial cells of the kidney and penetrates the lumen of the tubules. Clinical signs include distended abdomen, enlargement of the kidney, exophthalmia and anemia. This parasite is not vertically transmitted in eggs.

Viral Hemorrhagic Septicemia (all genotypes except IVb)

The viral hemorrhagic septicemia virus (VHSv) infects wild and farmed freshwater and marine species of fish causing the disease viral hemorrhagic septicemia (VHS). There are four genotypes of VHSv: VHS genotypes I, II, and III occur in Europe, genotype IVa occurs in marine fish species in Japan and on the west coast of North America<sup>13</sup>. This virus is a pathogen of international concern. Clinical signs of disease include petechiae on the skin, in muscle, in and on the surface of the viscera, ascites, exophthalmia.

Viral Hemorrhagic Septicemia Virus (Genotype IVb)

Viral hemorrhagic septicemia virus genotype IVb (VHSv-IVb) infects a wide range of freshwater fish species including several species of Centrarchidae, Esocidae, Percidae, Salmonidae, Coregonidae, Cyprinidae, Sciaenidae. Some species, such as muskellunge are quite susceptible to disease and mortality however signs of disease have not been reported from other species such as emerald shiner. VHS-IVb is enzootic and has now been found in all Great Lakes. It has been detected inland in Michigan, New York, and Wisconsin and in the Ohio River basin in Ohio. It is a pathogen of international concern<sup>14</sup>. Clinical signs of disease include ascites, exophthalmia, enlarged spleen, and petechiae in skin, muscle, and viscera.

White Sturgeon Herpesvirus

Two strains of white sturgeon herpesvirus, WSHv-1 and WSHv-2, occur in white sturgeon in west coast of the United States. Both viruses cause moderate to high mortality in cultured fish. No specific external clinical signs of disease. Fish continue to feed until death. Internally, stomach and intestine filled with fluid, but other organs appear normal. Affected wild white sturgeon become listless and appeared to have stopped eating. Other species of sturgeon, including shovelnose and pallid sturgeon, are also susceptible to WSHv.

White Sturgeon Iridovirus

White sturgeon iridovirus (WSIv) is known to be pathogenic to the genus Acipenser in the Pacific northwestern United States and to both cultured and wild white sturgeon and has been detected in Russian sturgeon. The virus is also known to be mildly pathogenic to lake sturgeon.

Yersinia ruckeri

Yersinia ruckeri (serotype I and II) infects marine and freshwater fish in North America, Australia, Africa and
 Europe. Rainbow trout are especially susceptible. This bacterium causes the disease enteric redmouth (ERM) and is
 broadly distributed in the Great Lakes basin. Clinical signs include redness of the mouth, exophthalmia, pale liver,
 hemorrhages in the gills, skin and fins, swollen kidney and spleen. Chronic cases may demonstrate partial or total
 blindness, exophthalmia, distended abdomen, emaciation.

References

Hiltunen, J. K. 1965. Distribution and abundance of the polychaete, *Manayunkia speciosa* Leidy, in western Lake Erie. *Ohio Journal of Science* 65:183–185.

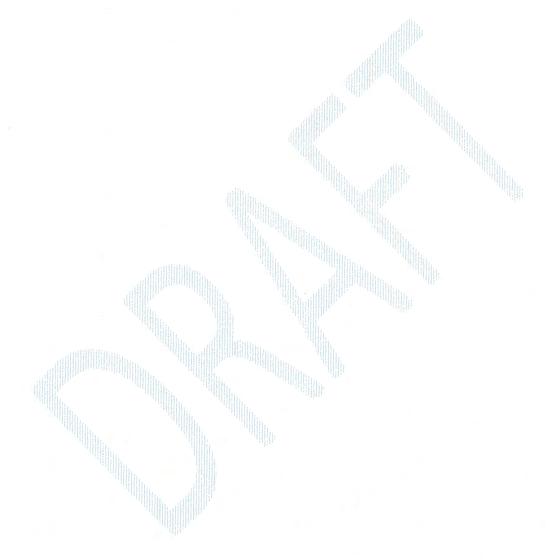
Rolan, R. G. 1974. The fresh-water polychaete, *Manayunkia speciosa*, in a thermal discharge channel, Cleveland Harbor, Lake Erie. *American Midland Naturalist* 92:207–213.

VHS genotype IVb is present in the Great Lakes basin and therefore is listed as a restricted fish pathogen.
 VHS genotypes I, II, III, and IVa have not been detected in the Great Lakes basin and therefore are listed as emergency fish pathogens.

Spencer, D. R. 1976. Occurrence of *Manayunkia speciosa* (Polychaeta: Sabellidae) in Cayuga Lake, New York, with additional notes on its North American distribution. *Transaction of the American Microscopical Society* 95:127–128.

Beeton, A.M, C.E. Sellinger and D.E. Reid. 1999. An introduction to the Laurentian Great Lakes ecosystem. In, Great Lakes Fisheries Policy and Management: A Binational Perspective. Taylor, W.W. and C.P. Ferreri, Editors. Michigan State University Press, East Lansing, MI. Pages 3-54.

Willson, S.J., M.A. Wilzbach, D.M. Malakauskas and K.W. Cummins. 2010. Lab Rearing of a Freshwater Polychaete (*Manayunkia speciosa*, Sabellidae) Host for Salmon Pathogens. Northwest Science 84(2):183-191.



# Import Risk Analysis for the Introduction of Non-Native Aquatic Animals into the Great Lakes Basin

By

Mohamed Faisal, Greg Wright, Natalie Bruneau, and Gary Whelan with input from current and previous members of the Great Lakes Fish Health Committee

#### **Summary**

There is a growing concern in the Great Lakes basin regarding the introduction of serious pathogens along with importation of aquatic animals from other areas. For this reason, the Great Lakes Fishery Commission Fish Health Committee (GLFC-FHC) developed a process to assess the risks associated with importation and their potential impacts on resident fauna. This Import Risk Analysis (IRA) is to be conducted prior to the arrival of shipments and starts with the development of a proposal by the entity requesting the introduction of an exotic species that specifies the location of the facility, planned use, and source of the species. Based on the information provided, GLFC-FHC oversees the review and evaluation of the proposed introduction for its potential health risks on resident fauna. This publication describes each component of the IRA, as well as risk communication, hazard identification, risk assessment and risk management.

# **Background & Historical Perspectives:**

Movement of live aquatic animals, bony fish in particular, and their gametes continues to be the cornerstone of many conservation and restoration fishery programs in the Laurentian Great Lakes. Parallel to species movements, pathogenic micro- and macro-organisms (will be collectively referred to as pathogens) have invaded new geographic ranges, leading to exposure of native species that have often generated catastrophic consequences. Control of fish stocking and importation in the Great Lakes Basin is the responsibility of those agencies that manage the fishery resources. To coordinate efforts, the Great Lakes Fishery Commission (GLFC) established the Fish Health Committee (GLFC-FHC) in 1973 to recommend measures and coordinate efforts aimed at protecting the health of aquatic animal residents of the Great Lakes basin. Like other GLFC bodies, the GLFC-FHC is comprised of representatives from Illinois, Indiana, Michigan, Minnesota, New York, Ohio, Pennsylvania, Wisconsin, and Ontario, the governments of Canada and the USA, and Native American tribes authorities. Among the GLFC-FHC mandates is the development of a comprehensive fish health plan and advocation of policies regarding disease control, fish transfer within the basin, fish importation, and introduction of non-native aquatic animal species. Final recommendations are made by a consensus of the membership. In 1985, the Committee developed a Model Program for controlling fish diseases in the basin. This Model Program was subsequently adopted as a policy of the GLFC, and has been updated twice (Hnath 1993, Marcquenski and ???, in press). The Model Program provides guidelines for health certification and fish stocking in the Great Lakes basin.

With the increasing interest in importation of fishes for conservation and restoration purposes, fisheries management, and aquaculture purposes, and the emergence of serious diseases, the Model Program has, from time to time, failed to provide clear directions over isolated introductions. For this reason, the GLFC-FHC developed a protocol to minimize the risk of introducing emerging disease agents with the importation of salmonid fishes from enzootic areas (Horner and Eshenroder 1993). This protocol was adopted by member agencies when a proposal to release salmonid fishes from emergency disease enzootic areas into waters under their jurisdiction was presented. Unfortunately, outbreaks of emerging diseases in wild and propagated fishes within the basin (such Heterosporis sp., Largemouth Bass Virus, Piscirickettsia sp., Nucleospora salmonis, and Viral Hemorrhagic Septicemia Virus) created a situation that requires the adoption of more stringent procedures to follow when a proposal for introducing non-native fish or shellfish species is presented to the GLFC-FHC. National and international agencies have developed a standard, science-based process to accurately assess pathogen introduction risks associated with fish movement, collectively called Import Risk Analysis (IRA.) Guided by this widely accepted process of IRA in fish movements, the GLFC-FHC proposes to adopt an IRA process that is accepted by its member agencies. In specific, the GLFC-FHC seeks to:

• Develop a standard procedure for the application process for the introduction of a non-native aquatic animal into the Great Lakes Basin.

- Develop a general risk assessment (RA) framework that the FHC will follow to reach its recommendations regarding isolated introductions that falls outside of, or are in conflict with, the Model Program, or for which no standard procedures are established.
- Archive a full account on each new assessment and introduction for permanent record keeping and to use for periodical re-evaluation and evaluation of similar cases that may arise in the future.

It is important to emphasize that the proposed GLFC-FHC IRA:

- Does not address the benefits of the proposed introduction or transfer, for the final product of IRA is restricted to determining the likelihood of serious pathogen introductions along with the proposed introduction or transfer of aquatic animals in the Great Lakes basin.
- Applies to all activities in which aquatic animals or their products are introduced or transferred into fish
  and shellfish (mollusks, crustaceans) bearing waters or fish rearing facilities and for commercial and
  recreational fishing, including biological control programs.
- Focuses on risks associated with pathogen introduction and not the potential ecological or genetic impacts
  caused by the introduced aquatic animal itself.
- Is designed to accommodate available financial resources, accessibility of the appropriate biological information, and the risk assessment methods available at the time of the assessment.
- Recognizes the current knowledge gaps in the life cycle, host range, and ecology of the most serious fish
  and shellfish pathogens and parasites. This lack of knowledge impedes accurate disease risk analysis,
  increases the difficulty of differentiating between exotic and endemic infections, and hinders the selection
  of disease management options.
- Allows the proposing entity to justify the introduction if the benefits outweigh the risks identified in the IRA process.
- Has been adopted from a number of national and international aquatic animal health plans modified to fit
  the needs of GFLC member agencies. Documents used include the World Animal Health Organization
  Aquatic Code (OIE, 2009), the International Council for the Exploration of the Sea Code (ICES 2003), and
  views adopted by the Food and Agriculture Organization of the United Nations (Bartley et al., 2006).

# <u>Proposed Import Risk Analysis for the Introduction of Non-native Aquatic Animals into the Great Lakes Basin:</u>

In some countries, national risk analysis frameworks are in place (Perera 2004, Hine 2004), while in other countries, risk analysis is increasingly being recognized (Amos 2004, Bondad-Reantaso 2004, Kanchanakhan and Chinabut 2004, Olivier 2004).

The proposed IRA process formulated by all members of the GLFC-FHC calls for a) identifying serious pathogen(s) that may be incidentally introduced into the Basin along with the introduced non-native aquatic animals, b) assessing the disease risks associated with potentially introduced pathogens, and c) providing management options from which to choose for the associated risks (Arthur and Bondad-Reantaso 2004; MacDiarmid 1997; Rodgers 2001; 2004). A member agency may opt to implement the proposed IRA when considering the movement of aquatic animals within its jurisdiction, particularly in cases where the import movements may spread pathogens into a new watershed, drainage, or zone. The proposed IRA may be used not only for finfish, mollusks, and crustaceans, but also for other aquatic animals including amphibians, reptiles, mammals, and other aquatic invertebrates.

The following sections of this document describe each step of the IRA process. Figure (1) depicts an overall view of the proposed IRA process. The document also includes a list of relevant scientific references and three appendices.

- Appendix I outlines the nature and scope of information that the proponent of an introduction or transfer should provide in support of the proposal.
- Appendix II outlines the Import Risk Analysis process. The objective of the Import Risk Analysis is to
  identify whether the proposed introduction or transfer presents a low, medium or high risk for the receiving
  environment.
- Appendix III is a summary of the whole risk assessment and it is used as the permanent record of the
  proposal and the review process. It finishes with the GLFC-FHC recommendation to the decision-making
  authority.

I. Process Initiation

The process is initiated by the proponent submitting a proposal to provincial or state agencies who evaluate the proposed introduction for potential benefits to fisheries or related industries. The agencies are encouraged to evaluate the proposed introduction by taking into consideration the GLFC joint strategic plan and the regulations of species transfer set forth by the USA and Canadian authorities. Should the state agency find the proposed introduction of potential benefit, the agency then briefs the Council of Lake Committees (CLC) of GLFC on the objective of the proposal. Concomitant with CLC notification, the proposal should be forwarded to the GLFC-FHC Chair.

If the request for introduction appears to be in conflict with the Model Program or has the potential to negatively affect a shared resource within the Great Lakes basin, then the GLFC-FHC Chair should initiate the process of risk assessment. The requesting agency and GLFC-FHC Chair should coordinate efforts to complete the Proposed Introduction Assessment Form (PIAF, Appendix I). PIAF describes details of the introduction under consideration including all data needed, arranged in a logical and structured format, in order to adequately address the risk taken by the introduction. In essence, the PIAF is the cornerstone of the assessment process. Filling out this form accurately and fully will insure that all appropriate information needed to assess risks and benefits associated with the proposed introduction have been provided in an organized single document.

Information of importance to be filled in the Proposed Introduction Assessment Form (PIAF):

The data to be filled in the PIAF is organized into six groups. These groups include:

1. General information on the proposed introduction:

This information is of a general nature such as; the purpose and details of the proposed introduction/transfer, reasons why the introduction is not covered by the Model Program, and the time schedule associated with introduction and stocking events

2. Information regarding the introduced aquatic animal:

 This section focuses on information pertaining to the species to be introduced/transferred, such as anatomical and physiological characteristic of the introduced species/strain, features of the introduced species that would encourage dispersal such as migratory behaviours, description of the host defense mechanisms, known survival strategies of the introduced species, and pathogens reported to infect this species.

3. Information on the health history of the introduced animal and the serious pathogens it may carry:

This section provides a full health history of the introduced animals, fish health programs at source facility, pathogens/diseases associated with the organisms cultured at the source (if available), health history at the facility, loading level of pathogens, past imports to the source facility, and a list of other fish species prevalent at the source. Information is also needed regarding records of previous disease diagnosis, detection methods, and control/treatment measures used to combat infections. Additionally, information on pathogens known to be present in the introduced species, such as its prevalence at the source water/lot, ease of agent contamination, potential vectors and intermediate hosts needs to be provided. This section also includes questions pertaining to whether the stocking of this species is likely to increase a pathogens incidence or geographic range.

4. Receiving environment or contiguous watershed

This section is intended to describe the environment in which the host and/or pathogens are expected to occupy and includes; water flow characteristics which would enhance the dispersion of effects or hazards, presence of potential vectors, and potentially susceptible species. The applicant is requested to provide information on the potential adverse consequences to the natural ecosystems due to this introduction.

5. Potential damage/benefits:

 In this section, the applicant is requested to provide information on potential fish losses from death or diseases as a result of the transmitted infection and to estimate costs resulting from the introduction. The applicant is urged to provide a list of potential negative outcomes if the proposal was denied.

6. Others

This category is for additional vital information not included above.

874 875 876

877

873

#### II. Import Risk Analysis (IRA)

The objective of this process is to identify whether the proposed aquatic animal introduction or transfer poses a low, medium or high risk for introducing a serious pathogen into the receiving environment. There are many IRA protocols and the example given here is just to demonstrate the rigor and validity of an IRA procedure that can be accepted by GLFC-FHC. Risk analysis experts may opt to follow other internationally-acknowledged IRA methods. IRA is to be performed on behalf of the proponent by technical experts and the GLFC-FHC will review it. In certain instances, the GLFC-FHC will perform it directly or through a subcontractor

883 884

The IRA process encompasses three major steps (Appendix II):

885 886

Step 1: To assess the probability of establishment and release of a pathogen due to an aquatic animal introduction/transfer.

887 888 889

This step includes two types of analyses; release assessment and exposure assessment:

890 891

The release assessment consists of describing the biological pathway(s) necessary for an introduced aquatic animal to release biological agents (e.g., pathogens) into a particular environment, and estimating the probability that it will take place.

# Release assessments typically include:

896 897

a description of the types, amounts, timing, and probabilities of the "release" of each of the potential pathogens under each set of conditions, and

898

ii. a description of how these might be affected by various actions, events or measures.

899 900

Some of the inputs that may need to be considered in the release assessment include:

901

the ability of pathogens to be transmitted to successive generations (i.e., vertical transmission) incidence or prevalence of the pathogen or agent

902 903

incidence/prevalence of the same pathogen in adjoining lakes and/or watersheds

904

susceptible species and age of fish

905 906 ease of agent contamination effect of diagnostic testing

907 908 909 effect of prophylactic and therapeutic treatment

910 911 912 Exposure Assessment describes the relevant conditions and characteristics of native aquatic animals being exposed to an introduced pathogen released by an introduced, non-native aquatic animal, and estimating the probability they occur.

913

# Exposure assessments typically include:

914 915 migratory behaviours of the introduced animal the presence of potential vectors

916 917

the nature and properties of the pathogen routes of exposure, modes of transmission and routes of entry geographic and environmental characteristics

918 919

presence of susceptible species in receiving waters

920 921 922

Step 2. To assess the Consequence of Establishment of a Pathogen(s) in the Recieving Water/Facility. This process is called Consequence Assessment.

923 924 925

926

Consequence Assessment describes the relationship between specified exposures to a pathogen and the economic and ecological consequences of said exposures.

Factors to be considered include: 927

- 928 transmission of infection to other aquatic animals 929 subclinical production losses caused by the transmitted infection 930
  - spread of infection or disease, and potential for an epizootic
  - fish losses from death or disease
  - losses from trade embargo, losses in fish marketability
  - costs incurred from control and eradication, monitoring, laboratory testing, disinfecting, treatment, and vaccination
  - adverse consequences to the natural ecosystems

#### Step 3. To estimate Pathogen Risk Potential

This process is also called risk estimation, in which, the overall risk is assigned a single value.

#### Risk Estimation

931

932

933

934

935

936 937

938

939 940

941

942

943

944

945 946

947 948

949

950 951

952

953

954

955

956

957 958

959

960 961

962

963

964 965

966

967 968

969

970

971

972

973

974

975

976

977 978

979

980

981

982

Risk estimation consists of integrating the results from the release assessment, exposure assessment, and consequence assessment to assess the risks to naturally occurring populations of native species, important fisheries or aquaculture resources, and biological communities and habitats which may be impacted by a proposed introduction.

#### III. Risk Assessment Summary Information

The Risk Assessment Summary Information (Appendix III) draws on the data provided in the Proposed Introduction form and the findings resulting from the Risk Assessment Summary Report. The Risk Assessment Summary Information will be produced by the GLFC-FHC after the Risk Assessment Summary Report (Appendix II) is completed. This report will focus and summarize only the most critical information that was used in the decision making process. The information in this report will be the basis for determining the overall risk associated with the proposed introduction and make recommendations regarding the introduction. That is, the Risk Assessment Summary Information will recommend:

- the introduction proceed as requested
- the introduction proceeds only under certain criteria
- the introduction should not be made.

The report will document what criteria were used in the decision making process and describe why the recommendation was made.

#### Risk Management

The requesting agency should recommend that a request with risks estimated to be high is rejected. Approval for introduction should be recommended if the risk in each of the key areas of concern is estimated as low. The requesting agency may decide that requests of intermediate risk are modified by incorporating specific preventive or mitigating plans in the proposed application, or may require that additional information be generated in order to estimate the risks more conclusively.

The risk management decision on stocking should be based on the probability of adverse health effects on fisheries resources; that is, the health-associated output of the risk assessment. Elements of risk management include:

- Interpreting, comparing, judging the significance of, and deciding the tolerability of the risk estimated;
- Identifying and evaluating the efficacy and feasibility of mitigation measures, in addition to those that may have been considered in the initial risk assessment, in order to reduce the risk associated with an importation or introduction. The efficacy is the degree to which an option reduces the likelihood and magnitude of adverse biological and economic consequences.

# Low risk request

A stocking request for which the hazards identified pertain only to diseases not capable of inflicting severe losses in fish stocks, or capable of inflicting severe losses in fish stocks but which are already widely distributed in the Great Lakes basin, including the region of concern, may be classified as of low risk.

## High risk request

An introduction request for which hazards related to reportable diseases not presently detected in the Great Lakes basin or the receiving states/province have been identified, should be classified as high risk. Diseases or pathogens listed in the Emergency Fish Diseases of the Model Program can have serious deleterious impacts on fish stocks and must be kept out of the Great Lakes Basin. Reportable diseases, such as those listed by the United States Department of Agriculture and the Canadian Department of Fisheries and Oceans, must be prevented from spreading to new areas because of the serious negative impacts they can have on fish stocks and should be considered of high risk.

990 991 992

993

994

995

996

983

984

985

986

987

988

989

Other significant diseases of concern that should be evaluated as high risk include diseases that are of current or potential international significance but that have not been included in the diseases previously addressed. While the primary concern is the protection of health of fisheries resources, disease-related hazards that could impact other aquatic organisms should be taken into account as well. Adverse effects involving a wide range of species, a large number of individuals or target species (i.e., of special status) would be judged to have greater consequences/impacts than those that do not, and should be classified as high risk.

997 998 999

#### **Risk Communication**

1000 1001 1002 Risk communication represents the interactive exchange of information on risk among risk assessors, risk managers, and other interested parties. It begins when a risk analysis is requested and continues after the implementation of the decision on the acceptance or refusal of the stocking request.

1003

The main principles involved with risk communication include:

1004 1005 The communication of risk should be open, interactive, and involve transparent exchange of information that may continue after the stocking decision.

1006 1007 1008

analytic critiques and to ensure the validity of the scientific data, methods, and assumptions. The uncertainty in the model, model inputs, and the risk estimates of the risk assessment should be

Peer review should represent a component of risk communication in order to obtain scientific and

1009 1010

1012

1013

1014

1015

1016

1017

1018

1019

communicated.

1011

## Recommendations to Decision-Makers

There are five possible final outcomes that can result following a risk assessment request:

- Hazard identification fails to identify potential hazards associated with the introduction. Thus, the request is recommended for approval and the import risk assessment process is terminated.
- The request is returned to the requesting agency prior or during consideration in order to obtain additional information required to assess the level of risk associated with the proposed introduction.
- 3. The request is recommended for approval with no conditions.
- 4. The request is recommended for approval with the condition that specific preventive or mitigating measures are followed before the proposed stocking takes place.

1020 The request is not recommended for approval if the level of risk estimated is deemed unacceptable. For 1021 qualitative assessment processes (as outlined in Appendix B), a stocking event will not be recommended for 1022 approval unless the risk in each of the key areas of concern is considered to be low or can be reduced to low or 1023 negligible with mitigating measures, and the overall confidence level for which the overall risk was estimated is 1024 Certain or Reliable. For quantitative assessment, because acceptability of a risk is a subjective decision about issues around which there may be substantial disagreement, it is recommended that a policy on standards of 1025 1026 acceptable risk be developed. Questions to be considered in choosing a safety standard are outlined in Brunk 1027 (1992).

1028 1029

## **References Cited**

1034

Amos, K. 2004. National Aquatic Animal Health Plan for the United States of America. p. 147-150. In J.R. Arthur and M.G. Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk Analysis for Aquatic Animals. Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 2002 in Mazatlan, Mexico. APEC FWG 01/2002, NACA, Bangkok.

1037 Arthur, J.R., and M.G. Bondad-Reantaso. (eds.) 2004. Capacity and Awareness Building on Import Risk Analysis 1038 for Aquatic Animals. Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 1039 2002 in Mazatlan, Mexico. APEC FWG 01/2002, NACA, Bangkok, 224 p.

1040

1041 Bartley, D.M., M.G. Bondad-Reantaso, and R.P. Subasinghe (2006): A risk analysis framework for aquatic animal 1042 health management in marine stock enhancement programmes. Fisheries Research 80: 28-36.

1043

1044 Bondad-Reantaso, M.G. 2004a. Development of national strategy on aquatic animal health management in Asia, p. 1045 103-108. In J.R. Arthur and M.G. Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk 1046 Analysis for Aquatic Animals. Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 1047 August 2002 in Mazatlan, Mexico. APEC FWG 01/2002, NACA, Bangkok.

1048

1049 Brunk, G. 1992. Issues in the Regulation of Animal Health Risks. Report to Animal Health Division Agriculture 1050 Canada, University of Waterloo, Ontario. 58 pp.

1051

1052 Hine, M. 2004. The development of import risk analysis (IRA) in relation to the history of New Zealand. p. 131-1053 133-14. In J.R. Arthur and M.G. Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk 1054 Analysis for Aquatic Animals. Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 1055 August 2002 in Mazatlan, Mexico. APEC FWG 01/2002, NACA, Bangkok.

1056 1057

Hnath, J.G. (ed.). 1993. Great Lakes Fish Disease Control Policy and Model Program. Great Lakes Fishery Commission Special Publication 93(1):1-38.

1058 1059 1060

Model Program updated by whom and when

1061 1062

1063

Horner, R.W. and Eschenroder, R.L. 1993. Protocol to Minimize the Risk of Introducing Emergency Disease Agents with Importation of Salmonid Fishes from Enzootic Areas. Great Lakes Fishery Commission Special Publication 93(1):39-53.

1064 1065 1066

ICES. 2003. ICES Code of Practice on the Introductions and Transfers of Marine Organisms. International Council for the Exploration of the Sea, Copenhagen, Denmark. 28 pp.

1067 1068

1069 Kanchanakhan, S. and S. Chinabut. 2004. Strategies for aquatic animal health management in Thailand. p. 139-142. 1070 In J.R. Arthur and M.G. Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk Analysis for 1071 Aquatic Animals. Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 2002 1072 in Mazatlan, Mexico. APEC FWG 01/2002, NACA, Bangkok.

1073

1074 MacDiarmid, S.C. 1997. Risk analysis, international trade, and animal health. p. 377-387. In Fundamentals of Risk 1075 Analysis and Risk Management. CRC Lewis Publ., Boca Raton.

1076 1077

OIE. 2003. Aquatic Animal Health Code. 12th edn. World Animal Health Organization, Paris.

1078

1079 Olivier, G. 2004. Canada's National Aquatic Animal Health Program, p. 115-117. In J.R. Arthur and M.G. Bondad-1080 Reantaso. (eds.) Capacity and Awareness Building on Import Risk Analysis for Aquatic Animals. Proceedings of the 1081 Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 2002 in Mazatlan, Mexico. APEC FWG 1082 01/2002, NACA, Bangkok.

1083

1084 Perera, R. 2004. The import risk analysis process in Australia. p. 109-113. In J.R. Arthur and M.G. Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk Analysis for Aquatic Animals. Proceedings of the 1085 1086 Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 2002 in Mazatlan, Mexico. APEC FWG 1087 01/2002, NACA, Bangkok.

1088 1089 Rodgers, C.J. 2004. Risk analysis in aquaculture and aquatic animal health. p. 59-64. In J.R. Arthur and M.G. 1090 Bondad-Reantaso. (eds.) Capacity and Awareness Building on Import Risk Analysis for Aquatic Animals. 1091 Proceedings of the Workshops held 1-6 April 2002 in Bangkok, Thailand and 12-17 August 2002 in Mazatlan, 1092 Mexico. APEC FWG 01/2002, NACA, Bangkok.

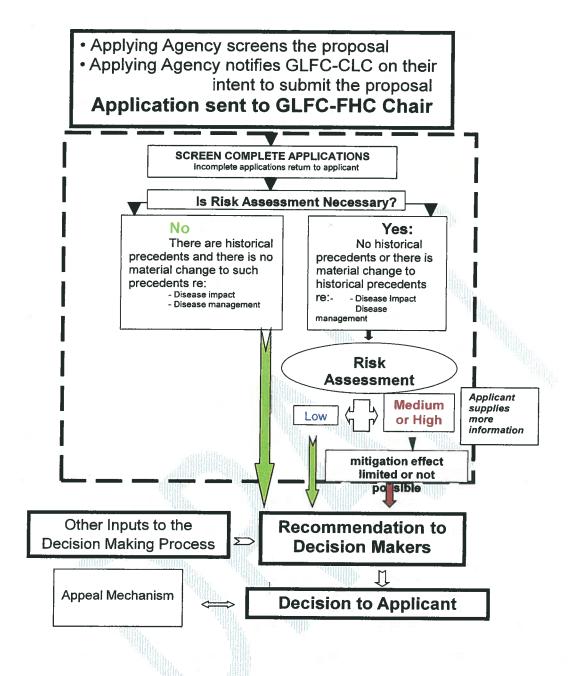
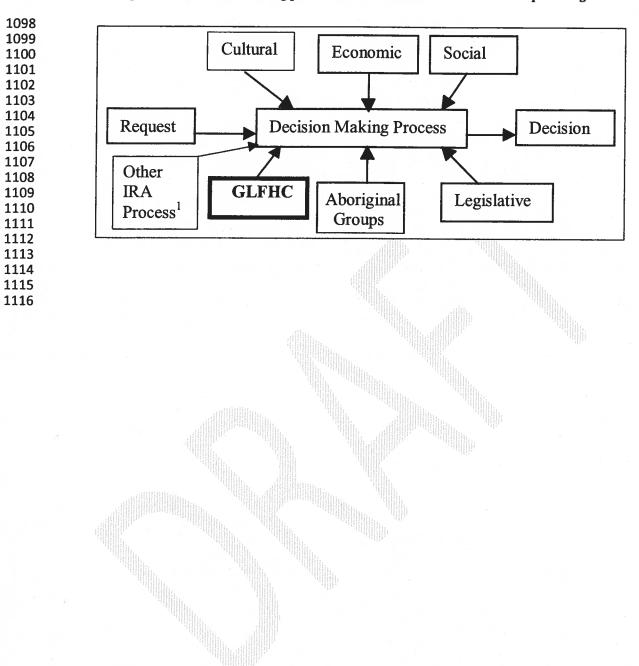


Figure 1. The Import Risk Analysis Process for the Great Lakes Basin.

Figure 2. Inputs to the decision making process for introductions or transfers of aquatic organisms.



APPENDIX I. Proposed Introduction Assessment Form  Information relevant to the proposed introduction. To be completed by the requesting agency, the GLFHC (in the case that GLFC is the requesting agency), or appropriate technical experts.
From:
Prepared By:
Date submitted:
GENERAL
Name (common and scientific [genus and species]) of the organism proposed for introduction or transfer:
Describe the morphological characteristics of the species to be introduced, including distinguishing characteristic the organism.
Describe the history in aquaculture, enhancement, or other introductions (if applicable):
Describe the objectives and rationale for the proposed introduction, including an explanation as to why such an objective cannot be met through the utilization of an indigenous species:
What alternate strategies have been considered in order to meet the objectives of the proposal? What are the implications of a "do nothing" option? Support your arguments by citation and mention the databases searched.
What is the geographic area of the proposed introduction? Include a detailed map.
Describe the numbers of organisms proposed for introduction (initially, ultimately):
Size or age of species being introduced:
Location or stocking sites: Justify the selection of the stocking sites
Last three years of health history of hatchery of origin if appropriate (highlighting known pathogens, disease etc
History of production (of requested species):
Pathogens currently found in introduced species:
Describe the ability of the pathogen(s) commonly present in the introduced species to be transmitted to
successive generations:
Describe the incidence/prevalence of introduced species in receiving environment and contiguous watershed
State why the introduction is not covered by the Model Program:
Time schedule associated with introduction/transfer event:
Names of other species at the source facility of origin
Past imports to the source facility, if available (list species of fish and sources) of origin

1172 1173	PATHOGEN (for each identified pathogen of concern) Prevalence of pathogen(s) or its intermediate host in the source population
1174 1175 1176	Describe how easily transmissible the pathogen is?
1176 1177 1178	Describe the presence of potential pathogen vectors and reservoirs:
1179 1180	List potential routes of exposure, modes of transmission and routes of entry: Support your answer with references
1181 1182	Is the activity of introducing these fish likely to increase a pathogens prevalence/intensity or geographic range (justify why not)?
1183 1184	List first and second intermediate hosts of the pathogen if applicable:
1185 1186 1187	Describe the potential for transmission of infection to other animals or species:
1188 1189 1190	What is the likelihood of spreading the infection or disease
1191 1192 1193	HOST Describe the native range and range changes due to introductions:
1194	Record where the species was introduced previously and describe the ecological effects on the environment of the
1195	receiving area:
1196	
1197 1198	What factors limit the species in its native range:
1199	Describe the physiological tolerances (water quality, temperature, oxygen, and salinity) at each life history stage
1200	(early life history stages, adults, reproductive stages):
1201	
1202	Describe the habitat preferences and tolerances for each life history stage:
1203	
1204	Describe the reproductive biology of the species or provide citations
1205	
1206	Describe the migratory behavior of the species:
1207	
1208	Describe the food preferences for each life history stage:
1209	
1210	Describe the growth rate and lifespan (also in the area of the proposed introduction, if known):
1211	
1212	Describe the known pathogens and parasites of the species or stock:
1213	
1214	Describe the behavioral traits (social, territorial, aggressive):
1215	
1216	List the native species in receiving waters that may be susceptible to the introduced pathogen
1217	
1218	Describe the features of the stocked species that would encourage dispersal such as migratory behaviours:
1219	
1220	List expected or observed sub clinical production losses caused by the transmitted infection:
1221	What trond data is available on the recent birth was Citizeness and the state of th
1222 1223	What trend data is available on the recent history of this species with regards to the performance in the receiving
1223	waters (Growth, mean weight at age, survival, return to creel, return to weir, angler hours / commercial effort, etc.):
1225	Describe the prognosis for the natural immune system to suppress the pathogen:
1226	Describe the prognosis for the natural infinitie system to suppress the pathogen:
1227	RECEIVING ENVIRONMENT AND CONTIGUOUS WATERSHED

1228 1229 1230	Describe physical information on the receiving environment and contiguous water bodies (e.g., seasonal water temperatures, salinity, and turbidity, dissolved oxygen, pH, nutrients and metals):
1230	Do the parameters described above match the tolerances/preferences of the species to be introduced, including
1232	conditions needed for reproduction?
1233	conditions needed for reproduction:
1233	List species composition (major aquatic vertebrates, invertebrates and plants) of the receiving waters:
1235	List species composition (major aquatic vertebrates, invertebrates and plants) of the receiving waters:
1236	Are any of these species known to be susceptible to the diseases and parasites found to affect the introduced species
1237	in its native range?
1238	ii is nauve lange:
1239	Describe the natural or man-made barriers that should prevent the movement of the introduced organisms to
1240	adjacent waters:
1241	adjacont waters.
1242	Describe the water flow characteristics that would enhance the dispersion of effects or
1243	hazards:
1244	
1245	Describe the presence of potential vectors:
1246	Describe the presence of potential vectors.
1247	How effective are prophylactic and therapeutic treatments to control infection with the introduced pathogen?
1248	220 W 2220 2220 2220 Propression and areaspease deathfolias to contact infection with the infloctaced pathogen:
1249	List geographic and environmental characteristics:
1250	
1251	Describe the possible adverse consequences to the natural ecosystems:
1252	1
1253	What is the history of the receiving water body with respect to this pathogen?
1254	
1255	Forage availability in receiving water:
1256	
1257	How does this species biologically match the receiving water (lake temperature, salinity,
1258	forage, spawning area, nursery area, etc.)?
1259	
1260	Describe the general stability of the receiving environment (Lake Superior more stable then Lake Michigan, no
1261	epizootics, stable growth rates, few exotics, extensive natural reproduction, etc.):
1262	
1263	
1264	DAMAGE / BENEFITS
1265	List fish losses from death or diseases as a result of the transmitted infection:
1266	
1267	List the possible losses from trade embargoes:
1268	
1269	List the possible losses from inter-state/provincial fish movement/transfer restrictions:
1270	
1271	List the possible losses in fish marketability:
1272	
1273	List the possible control and eradication costs: of what and how future costs can be determined
1274	
1275	List the possible monitoring; surveillance, laboratory testing and trace back costs:
1276	
1277	List the possible quarantine and isolation costs:
1278	
1279	List the possible compensation costs:
1280	
1281	List the possible cleaning and disinfecting costs:
1282	Tiet the manifely transfer and annual control of
1283	List the possible treatment, vaccination costs:

1284	
1285	List the expected benefits or performance of the fish being requested (Survival, growth, mean weight at age, return
1286	to creel, return to weir, etc.):
1287	
1288	List the expected negative outcome of not stocking the species (Reduced creel, loss of ecological balance, loss of
1289	unique genetic material etc.):
1290	
1291	List the potential benefits of not stocking (lowers the prevalence of the pathogen in the system, improved growth
1292	rates of wild or previously stocked fish, control the geographic range of the pathogen, etc.):
1293	
1294	List groups that would benefit from taking the risk:
1295	
1296	MISCELLANEOUS
1297 1298	Relevant data gaps (what important facts don't we know?):
1299	Describe the biases or uncertainty of diagnostic testing:
1300	Describe the biases of uncertainty of diagnostic testing:
1301	Describe the potential for an epidemic in cultured and wild stocks:
1302	Describe the percentage for an optionine in outtared and wind stocks.
1303	What are the alternatives to stocking these fish in the Great Lakes:
1304	and the state of t
1305	List ways to mitigate the loss (stock alternative species, request assistance from other agencies, stock fewer fish,
1306	etc.):
1307	
1308	Provide a statement on the competency and integrity of the veterinary (health) infrastructure of the stocking agency:
1309	
1310	Provide a statement on the competition of the introduced species with native species for forage fish.
1311	

## 1312 APPENDIX II. Risk Assessment Summary Report document

Step 1. Determining the Probability of Establishment-Release and Exposure Assessment for each Pathogen:

Complete the following table and provide a brief rationale with appropriate references to support the rating given.

424	_	_	_	
131	1	2	1	•

Element	Probability of Establishment (H to N) 1	Level of Certainty (VC to VU) <sup>2</sup>
Estimate the probability that a pathogen may be introduced along with the species proposed for introduction. Note that several		
pathways may exist through which pathogens or accompanying species can enter fish habitat. Each must be evaluated.	The second secon	
Estimate the probability that the pathogen will encounter susceptible organisms or suitable habitat.	The second secon	
Final Rating <sup>3,4</sup>	and a second sec	

## Explanatory notes

1320 1. See Table 1. 1321 2. See Table 2.

3. The final rating for the **Probability of Establishment** is assigned the value of the element with the **lowest** risk rating (e.g., a **Moderate** and **Low** estimate for the above elements would result in an overall **Low** rating). Note that the calculation of the final rating follows the multiplication rule of probabilities (i.e., the probability that a given event will occur corresponds to the product of the individual probabilities). Thus the final risk of establishment is assigned the value of the lowest individual probability estimate. Again, both events — probability of the pathogen, parasite or fellow traveler successfully colonizing and maintaining a population in the intended area of introduction (be it in a confined environment such as a facility, or a natural habitat) and the probability of spreading beyond the intended area of introduction (estimated as explained above) — need to occur in order to have establishment beyond the intended area of introduction.

4. As both events (probabilities) are dependent, the final rating for the Level of Certainty is assigned the value of the element rating with the Lowest level of certainty (e.g., Very Certain and Reasonably Certain ratings would result in a final Reasonably Certain rating).



# 1336 Step 2. Determining the Consequence of Establishment of a Pathogen

1337 1338

1339

1340

Complete the following table and provide a brief rationale with appropriate references to support the rating given. The final rating of the Consequences of Establishment is assigned a single rating based on environmental impacts.

Element	Consequences of Establishment (C to N) 5	Level of Certainty (VC to VU) 6
Final Rating <sup>7,8</sup>		1

1341 1342

### Explanatory notes

1343 1344

- 5. See Table 3.
- 1345 6. See Table 2.
- The final rating for the Consequences of Establishment is assigned the value of the element (impact) with the highest risk rating (e.g. High and Moderate ratings for the above elements would result in a final High rating) as both events are independent (i.e., additive probabilities).
   As both elements (impacts) are independent, the final rating for the Level of Certainty is assigned the value
  - 8. As both elements (impacts) are independent, the final rating for the Level of Certainty is assigned the value of the level of certainty given to the element rating with the Highest rating. If both elements have the same ratings but different level of certainty, the Highest level of certainty should be used.

1351 1352 1353

1354

1350

Note: It is recommended that the proposal be approved as presented (no mitigating measures, or additional mitigating measures, are required) only if the overall estimated risk obtains a rating of low or lower.

Note: It is recommended that the proposal be approved only if the overall confidence level for which the overall risk was estimated is VERY CERTAIN or REASONABLY CERTAIN.

Note: For higher category of risks, the application of mitigation measures, or additional mitigation measures, are required to lessen the risk to at least a low rating. However, it is recognized that this may not be possible for all proposals.

## 1356 Step 3. Estimating Pathogen Risk Potential

The overall Risk is assigned a single value based on the **Probability of Establishment** and the **Consequences of Establishment**.

1	3	6	(

Component	Rating	Level of Certainty
Probability of Establishment estimate <sup>9</sup>		
Consequence of Establishment estimate <sup>10</sup>		tunit i i i i i i i i i i i i i i i i i i
FINAL RISK ESTIMATE 11,12		#1944 1940

### **Explanatory notes**

9. As estimated in Step 1 – Use "final rating for probability of establishment" and "final rating for the level of certainty", respectively.

10. As estimated in Step 2 – Use "final rating for consequences of establishment" and "final rating for the level of certainty", respectively.

11. Under "element rating", Table 4 below provides a matrix for categorizing the final risk estimate.

12. Under "level of certainty" The level of certainty for each component is carried over (e.g. a very certain and reasonably uncertain estimate for the probability and consequences of establishment, respectively, would result in a VC/RC rating).

Rating	Definitions	
HIGH (H)	Event would be expected to occur	
MODERATE (M)	There is less than an even chance of the event occurring	
LOW (L)	Event would be unlikely to occur	
VERY LOW (VL)	Event would occur rarely	
NEGLIGIBLE (N)	Chance of event occurring is so small that it can be ignored in practical term	
90 91 92 Table 2. Confidence level of rating level.		
Rating	Definitions	
VERY CERTAIN (VC)	I am highly confident that my rating level is quite close to its true value	
REASONABLY CERTAIN	N (RC)  I am assuming my rating level is close to its true value, but there is some chance I am wrong	
REASONABLY UNCERT	AIN (RU) There is substantial chance that my response regarding the rating level is wrong	
VERY UNCERTAIN (VU)	My answer is trivial as a basis for decision and likely to be wrong	

Rating	Definitions
CATASTROPHIC (C)	associated with the establishment of hazards that would be expected to significantly harm economic performance at a national level. Alternatively, or
HIGH (H)	in addition, they may cause serious irreversible harm to the environment. associated with the establishment of hazards that would have serious biological consequences (eg high mortality or high morbidity and causing significant pathological changes in affected organisms). Such effects would normally be
	felt for a prolonged period (greater than or equal to a normal production cycle)
	and would not be amenable to control or eradication. These hazards would be expected to significantly harm economic performance at an industry level.
	Alternatively or in addition, they may cause serious harm to the environment.
MODERATE (M)	associated with the establishment of hazards that have less pronounced
` '	biological consequences. These hazards may harm economic performance
	significantly at an enterprise/regional level, but they would not have significant
	economic effect at the whole industry level. These diseases may be amenable to
	control or eradication at a significant cost, or their effects may be temporary.  They may affect the environment, but such harm would not be serious or may be reversible.
LOW (L)	associated with the establishment of hazards that have mild biological
. ,	consequences and would normally be amenable to control or eradication. Such
	hazards would be expected to harm economic performance at the enterprise or regional level but to have negligible significance at the industry level. Effects
	on the environment would be minor or, if more pronounced, would be
AICCLICIDLE AD	temporary.
NEGLIGIBLE (N)	associated with the establishment of hazards that have no significant biological consequences, may be short-lived and/or are readily amenable to control or
The state of the s	eradication. The economic effects would be expected to be low to moderate at an individual enterprise level and insignificant at a regional level. Effects on the environment would be negligible.

Table 4. Risk Estimation matrix for categorizing the overall risk estimate.

and	
entry	r.
of	
ikelihood	PYD

High likelihood	Negligible risk	Low risk	Moderate risk	High risk	Extreme risk
Moderate	Negligible risk	Low risk	Moderate risk	High risk	Extreme risk
Low	Negligible risk	Very low risk	Low risk	Moderate Risk	High risk
Very low	Negligible risk	Negligible risk	Very low risk	Low risk	Moderate risk
Negligible likelihood	Negligible risk	Negligible risk	Negligible risk	Negligible risk	Very low risk
·	Negligible impact	Low	Moderate	High	Catastrophic

### Consequences of entry and exposure

#### Explanatory note

This table illustrates the Acceptable Level of Risk (ALOP) using a risk estimation matrix. The cells of this matrix describe the product of likelihood and consequences – termed 'risk". When interpreting the risk estimation matrix it should be remembered that although the descriptors for each axis are similar (low, moderate, high, etc), the vertical axis refers to likelihood and the horizontal axis refers to consequences. One implication of this is that a negligible probability combined with a catastrophic consequence is not the same as an extreme probability combined with a negligible consequence – that is, that the matrix is not symmetrical. The band of cells marked 'low risk' represents Canada's ALOP, or tolerance of loss. This band of cells represents the maximum level of risk considered to be 'acceptable'.



Hazard Identification	4
Viruses:	
Bacteria:	
Fungi:	
Parasites:	
Other:	
Comments:	
Summary of the Request:	
Summary of the Risk Assessment:	
ardigres.	
Statement on Overall Risk:	

Rating	Definitions	
HIGH (H)	means that the adverse event is certain to occur, or almost a certainty.	
MEDIUM (M)	means that the adverse event is as likely to occur as to not occur.	
LOW (L)	means that the adverse event is unlikely to occur.	
Table 2. Confidence of rating	g level.	
Rating	Definitions	
CERTAIN (C)	I am highly confident that my rating level is quite close to its true value.	
RELIABLE (R)	I am assuming my rating level is close to its true value, but there is some cl I am wrong.	
SUBJECTIVE (S)	My answer is of pure subjective nature, and not validated against any evide or data.	

Table 3. Rating criteria for the	"Consequence of establishment".
----------------------------------	---------------------------------

Rating	Definitions	
HIGH (H)	means that the magnitude of the effects associated with the proposed importation is considered of serious importance.	
MEDIUM (M)	means that the magnitude of the effects associated with the proposed importation is considered substantial.	
LOW (L)	means that the magnitude of the effects associated with the proposed importation is considered negligible and manageable.	

Table 4. Outline for categorizing the overall risk estimate.

1552 1553

1555

Probability of Establishme	nt Consequence of Establishment	Risk Estimate
High	High	High Risk
High	Medium	High Risk
High	Low	Moderate Risk
Medium	High	High Risk
Medium	Medium	Moderate Risk
Medium	Low	Moderate Risk
Low	High	Moderate Risk
Low	Medium	Moderate Risk
Low	Low	Low Risk
and the second s		
on an analysis of the control of the	The second secon	